- 1 AN ACT concerning hospitals.
- 2 Be it enacted by the People of the State of Illinois,
- 3 represented in the General Assembly:
- 4 Section 5. The Hospital Licensing Act is amended by
- changing Sections 8, 8.5, 9, 9.2, and 9.3 and adding Sections 5
- 9.4, 9.5, and 9.6 as follows: 6
- (210 ILCS 85/8) (from Ch. 111 1/2, par. 149) 7
- 8 Sec. 8. Facility plan review; fees. (a) Before commencing construction of new facilities or 9 specified types of alteration or additions to an existing 10 hospital involving major construction, as defined by rule by 11 12 the Department, with an estimated cost greater than \$100,000, 13 architectural plans and specifications therefor shall be submitted by the licensee to the Department for review and 14 15 approval. Hospitals must submit plans and specifications only 16 for major construction materially affecting patient isolation 17 or operating rooms, hospital egress, compartmentalization or 18 storage, and other conditions covered under the Life Safety 19 Code. A hospital may submit architectural drawings and 20 specifications for other construction projects for Department review according to subsection (b) that shall not be subject 21 22 to fees under subsection (d). The Department must give a 23 hospital that is planning to submit a construction project for review the opportunity to discuss its plans and 24 specifications with the Department before the hospital 25 formally submits the plans and specifications for Department review. Review of drawings and specifications shall be conducted by an employee of the Department meeting the
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- 28
- 29 qualifications established by the Department of Central
- Management Services class specifications for such 30
- individual's position or by a person contracting with the 31

- 1 Department who meets those class specifications. Final
- 2 approval of the plans and specifications for compliance with
- 3 design and construction standards shall be obtained from the
- 4 Department before the alteration, addition, or new
- 5 construction is begun.

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6 The Department shall inform an applicant in writing (b) 7 within 10 working days after receiving drawings specifications and the required fee, 8 if any, 9 applicant whether the applicant's submission is complete or Failure to provide the applicant with this 10 incomplete. 11 notice within 10 working days shall result in the submission being deemed complete for purposes of initiating the 60-day 12 review period under this Section. If the submission 13 incomplete, the Department shall inform the applicant of the 14 deficiencies with the submission in writing. 15 16 submission is complete and the required fee, if any, has been paid, the Department shall approve or disapprove drawings and 17 18 specifications submitted to the Department no later than 60 19 days following receipt by the Department. The drawings and 20 specifications shall be of sufficient detail, as provided by 21 Department rule, to enable the Department to render 22 determination of compliance with design and construction 23 standards under this Act. If the Department finds that the drawings are not of sufficient detail for it to render 24 25 determination of compliance, the plans shall be determined to incomplete and shall not be considered for purposes of 26 Ιf initiating the 60 day review period. 27 a submission of drawings and specifications is incomplete, the applicant may 28 submit additional information. 29 The 60-day review period 30 shall not commence until the Department determines that a submission of drawings and specifications is complete or 31 32 submission is deemed complete. If the Department has not 33 approved or disapproved the drawings and specifications

within 60 days, the construction, major alteration,

- 2 specifications are disapproved, the Department shall state in
- 3 writing, with specificity, the reasons for the disapproval.
- 4 The entity submitting the drawings and specifications may
- 5 submit additional information in response to the written
- 6 comments from the Department or request a reconsideration of
- 7 the disapproval. A final decision of approval or disapproval
- 8 shall be made within 45 days of the receipt of the additional
- 9 information or reconsideration request. If denied, the
- 10 Department shall state the specific reasons for the denial
- 11 and the applicant may elect to seek dispute resolution
- 12 pursuant to Section 25 of the Illinois Building Commission
- 13 Act, which the Department must participate in.
- 14 (c) The Department shall provide written approval for
- occupancy pursuant to subsection (g) and shall not issue a
- 16 violation to a facility as a result of a licensure or
- 17 complaint survey based upon the facility's physical structure
- 18 if:
- 19 (1) the Department reviewed and approved or deemed
- 20 approved the drawing and specifications for compliance
- 21 with design and construction standards;
- 22 (2) the construction, major alteration, or addition
- was built as submitted;
- 24 (3) the law or rules have not been amended since
- 25 the original approval; and
- 26 (4) the conditions at the facility indicate that
- there is a reasonable degree of safety provided for the
- 28 patients.
- 29 (d) The Department shall charge the following fees in
- 30 connection with its reviews conducted before June 30, 2004
- 31 under this Section:
- 32 (1) (Blank).
- 33 (2) (Blank).
- 34 (3) If the estimated dollar value of the major

construction is greater than \$500,000, the fee shall be established by the Department pursuant to rules that reflect the reasonable and direct cost of the Department in conducting the architectural reviews required under this Section. The estimated dollar value of the major construction subject to review under this Section shall

7 be annually readjusted to reflect the increase in

8 construction costs due to inflation.

The fees provided in this subsection (d) shall not apply to major construction projects involving facility changes that are required by Department rule amendments or to projects related to homeland security.

The fees provided in this subsection (d) shall also not apply to major construction projects if 51% or more of the estimated cost of the project is attributed to capital equipment. For major construction projects where 51% or more of the estimated cost of the project is attributed to capital equipment, the Department shall by rule establish a fee that is reasonably related to the cost of reviewing the project.

Disproportionate share hospitals and rural hospitals shall only pay one-half of the fees required in this subsection (d). For the purposes of this subsection (d), (i) "disproportionate share hospital" means a hospital described in items (1) through (5) of subsection (b) of Section 5-5.02 of the Illinois Public Aid Code and (ii) "rural hospital" means a hospital that is (A) located outside a metropolitan statistical area or (B) located 15 miles or less from a county that is outside a metropolitan statistical area and is licensed to perform medical/surgical or obstetrical services and has a combined total bed capacity of 75 or fewer beds in these 2 service categories as of July 14, 1993, as determined by the Department.

The Department shall not commence the facility plan review process under this Section until the applicable fee

- 1 has been paid.
- 2 (e) All fees received by the Department under this
- 3 Section shall be deposited into the Health Facility Plan
- 4 Review Fund, a special fund created in the State treasury.
- 5 All fees paid by hospitals under subsection (d) shall be used
- only to cover the direct and reasonable costs relating to the
- 7 Department's review of hospital projects under this Section.
- 8 Moneys shall be appropriated from that Fund to the Department
- 9 only to pay the costs of conducting reviews under this
- 10 Section. None of the moneys in the Health Facility Plan
- 11 Review Fund shall be used to reduce the amount of General
- 12 Revenue Fund moneys appropriated to the Department for
- 13 facility plan reviews conducted pursuant to this Section.
- 14 (f) (Blank).
- 15 (g) The Department shall conduct an on-site inspection
- of the completed project no later than 10 business 3θ days
- 17 after notification from the applicant that the project has
- 18 been completed and all certifications required by the
- 19 Department have been received and accepted by the Department.
- 20 The Department shall provide written approval for occupancy
- 21 to the applicant within 5 working days of the Department's
- 22 final inspection, provided the applicant has demonstrated
- 23 substantial compliance as defined by Department rule.
- 24 Occupancy of new major construction is prohibited until
- Department approval is received, unless the Department has
- 26 not acted within the time frames provided in this subsection
- 27 (g), in which case the construction shall be deemed approved.
- Occupancy shall be authorized after any required health
- inspection by the Department has been conducted.
- 30 (h) The Department shall establish, by rule, a procedure
- 31 to conduct interim on-site review of large or complex
- 32 construction projects.
- 33 (i) The Department shall establish, by rule, an
- 34 expedited process for emergency repairs or replacement of

- 1 like equipment.
- 2 (j) Nothing in this Section shall be construed to apply
- 3 to maintenance, upkeep, or renovation that does not affect
- 4 the structural integrity of the building, does not add beds
- 5 or services over the number for which the facility is
- 6 licensed, and provides a reasonable degree of safety for the
- 7 patients.
- 8 (Source: P.A. 91-712, eff. 7-1-00; 92-563, eff. 6-24-02;
- 9 92-803, eff. 8-16-02; revised 9-19-02.)
- 10 (210 ILCS 85/8.5)
- 11 Sec. 8.5. Waiver of compliance with rules or standards
- 12 for-construction-or-physical-plant. Upon application by a
- 13 hospital, the Department may grant or renew the waiver of the
- 14 hospital's compliance with a construction-or-physical-plant
- 15 rule or standard, including without limitation rules and
- 16 standards for (i) design and construction, (ii) engineering
- 17 and maintenance of the physical plant, site, equipment, and
- 18 systems (heating, cooling, electrical, ventilation, plumbing,
- 19 water, sewer, and solid waste disposal), and (iii) fire and
- 20 safety, and (iv) other rules or standards that may present a
- 21 <u>barrier to the development, adoption, or implementation of an</u>
- 22 <u>innovation designed to improve patient care</u>, for a period not
- 23 to exceed the duration of the current license or, in the case
- 24 of an application for license renewal, the duration of the
- 25 renewal period. The waiver may be conditioned upon the
- 26 hospital taking action prescribed by the Department as a
- 27 measure equivalent to compliance. In determining whether to
- 28 grant or renew a waiver, the Department shall consider the
- 29 duration and basis for any current waiver with respect to the
- 30 same rule or standard and the validity and effect upon
- 31 patient health and safety of extending it on the same basis,
- 32 the effect upon the health and safety of patients, the
- 33 quality of patient care, the hospital's history of compliance

- 1 with the rules and standards of this Act, and the hospital's
- 2 attempts to comply with the particular rule or standard in
- 3 question. The Department may provide, by rule, for the
- 4 automatic renewal of waivers concerning construction or
- 5 physical plant requirements upon the renewal of a license.
- 6 The Department shall renew waivers relating to construction
- 7 or physical plant standards issued pursuant to this Section
- 8 at the time of the indicated reviews, unless it can show why
- 9 such waivers should not be extended for the following
- 10 reasons:
- 11 (1) the condition of the physical plant has
- 12 deteriorated or its use substantially changed so that the
- 13 basis upon which the waiver was issued is materially
- 14 different; or
- 15 (2) the hospital is renovated or substantially
- remodeled in such a way as to permit compliance with the
- 17 applicable rules and standards without substantial
- increase in cost.
- 19 A copy of each waiver application and each waiver granted
- or renewed shall be on file with the Department and available
- 21 for public inspection.
- The Department shall advise hospitals of any applicable
- 23 federal waivers about which it is aware and for which the
- 24 hospital may apply.
- In the event that the Department does not grant or renew
- 26 a waiver of a rule or standard, the Department must notify
- 27 the hospital in writing detailing the specific reasons for
- 28 not granting or renewing the waiver and must discuss possible
- options, if any, the hospital could take to have the waiver
- 30 approved.
- 31 This Section shall apply to both new and existing
- 32 construction.
- 33 (Source: P.A. 92-803, eff. 8-16-02.)

1 (210 ILCS 85/9) (from Ch. 111 1/2, par. 150)

2 Sec. 9. Inspections and investigations. The Department 3 make or cause to be made such inspections and 4 investigations as it deems necessary. Upon arrival at the hospital, the Department's inspector or investigator must 5 inform the hospital of the scope of the investigation with 6 references to the particular statutory or regulatory 7 8 provisions triggering the inspection or investigation. Any 9 expansion of the scope of the investigation or inspection 10 beyond what was disclosed upon arrival at the hospital must 11 be disclosed to the hospital along with the reasons for such 12 expansion and the statutory or regulatory provisions that govern the expanded review. The inspector or investigator 13 shall document the reasons for the expanded inspection or 14 investigation. No inspection or investigation shall proceed 15 beyond the scope of what the inspector or investigator 16 17 disclosed to the hospital. If the inspection or investigation is being conducted in response to a complaint, 18 19 the Department must inform the hospital of the nature of the complaint before proceeding with the investigation or 20 inspection. Information received by the Department through 2.1 22 filed reports, inspection, or as otherwise authorized under 23 this Act shall not be disclosed publicly in such manner as to identify individuals or hospitals, except (i) in a proceeding 24 25 involving the denial, suspension, or revocation of a permit to establish a hospital or a proceeding involving the denial, 26 suspension, or revocation of a license to open, conduct, 27 operate, and maintain a hospital, (ii) to the Department of 28 29 Children and Family Services in the course of a child abuse 30 or neglect investigation conducted by that Department or by the Department of Public Health, (iii) in accordance with 31 32 Section 6.14a of this Act, or (iv) in other circumstances as may be approved by the Hospital Licensing Board. 33

34 (Source: P.A. 90-608, eff. 6-30-98; 91-242, eff. 1-1-00.)

1 (210 ILCS 85/9.2)

2 Sec. 9.2. Disclosure. Prior to conducting a survey of a hospital operating under an approved waiver, equivalency, or 3 4 other approval, a surveyor must be made aware of the waiver, 5 equivalency, or other approval prior to entering the hospital. Prior to commencing an inspection, the Department 6 7 must provide the hospital with documentation that the survey 8 is being conducted, with consideration of the relevant 9 waiver, equivalency, or approval. After--conducting---the 10 survey,--the--Department--must--conduct--a-comprehensive-exit 11 interview-with-designated-hospital-representatives--at--which 12 the--hospital--may--present--additional-information-regarding 13 findings. (Source: P.A. 92-803, eff. 8-16-02.) 14

15 (210 ILCS 85/9.3)

Sec. 9.3. Informal dispute resolution. 16 The Department 17 must offer an opportunity for informal dispute resolution concerning the application of building codes for new and 18 existing construction and other related Department rules and 19 2.0 standards before the advisory committee under subsection (b) of Section 2310-560 of the Department of Public Health Powers 21 22 and Duties Law of the Civil Administrative Code of Illinois. 23 Participants in this process must include representatives 24 from the Department, representatives of the hospital, and 25 additional representatives deemed appropriate by both parties 26 with expertise regarding the contested deficiencies and the management of health care facilities. <u>If the Department does</u> 27 28 not resolve disputed deficiencies after the informal dispute 29 resolution process, the Department must provide a written 30 explanation to the hospital of why the deficiencies have not been removed from the statement of deficiencies. 31

32 (Source: P.A. 92-803, eff. 8-16-02.)

1 (210 ILCS 85/9.4 new)

Sec. 9.4. Status and exit briefings. While conducting 2 3 inspections, investigations, or surveys the Department must 4 have a daily status briefing with the hospital to disclose preliminary findings before the inspector, investigator, or 5 surveyor leaves for the day. At the end of each inspection, 6 7 investigation, or survey the Department must have a detailed 8 and comprehensive exit briefing with the hospital to disclose 9 its preliminary findings and conclusions. As part of these briefings, the Department inspector, investigator, or 10 11 surveyor must disclose any reasonable corrective actions that would bring the hospital into compliance with this Act. 12

13 (210 ILCS 85/9.5 new)

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Sec. 9.5. Findings, conclusions, and citations. The Department must consider any factual information offered by the hospital at any time during the survey, inspection, or investigation, at daily status briefings and in the exit briefing required under Section 9.4 before making final findings and conclusions or issuing citations. The Department must document receipt of such information and provide the hospital with its findings and conclusions regarding this information in addition to any other findings and conclusions of its survey, investigation, or inspection. The Department must provide the hospital with written notice of its findings and conclusions within 10 days of the exit briefing required under Section 9.4. This notice must provide the following information: (i) identification of all deficiencies and areas of noncompliance with applicable law; (ii) identification of the applicable statutes, rules, codes, or standards that were violated; (iii) the factual basis for each deficiency or violation; and (iv) recommended corrective action or actions as well as any alternative corrective action that would bring the hospital into compliance with applicable law. The

- 1 <u>Department's recommended corrective action or actions must</u>
- 2 take into account the size, resources, and ability of the
- 3 <u>hospital to implement the recommendation.</u>
- 4 (210 ILCS 85/9.6 new)
- 5 <u>Sec. 9.6. Reviewer quality improvement. The Department</u>
- 6 <u>must implement a reviewer performance improvement program for</u>
- 7 <u>hospital survey</u>, <u>inspection</u>, <u>and investigation staff</u>.
- 8 Components of the program must address at least the following
- 9 <u>minimum individual qualifications as defined by rule before</u>
- 10 the Department may use that individual as a surveyor,
- 11 <u>investigator</u>, or inspector: (i) outside formal education;
- 12 (ii) training within the Department; and (iii) a number of
- 13 <u>supervised inspections, surveys, and investigations. The</u>
- 14 <u>Department must also review the work of each of its</u>
- 15 <u>surveyors, inspectors, and investigators on a quarterly basis</u>
- 16 <u>to assess whether its surveyors, inspectors, and</u>
- 17 <u>investigators: (i) apply the same protocols and criteria</u>
- 18 <u>consistently to substantially similar situations; (ii) reach</u>
- 19 <u>similar findings and conclusions when reviewing substantially</u>
- 20 <u>similar situations; (iii) conduct surveys, inspections, or</u>
- 21 <u>investigations in a professional manner; and (iv) comply with</u>
- 22 <u>the provisions of this Act. The Department must also</u>
- 23 <u>implement continuing education programs for its surveyors</u>,
- 24 <u>inspectors</u>, and investigators to correct review inconsistency
- 25 <u>and to reduce review time and expense. At least one</u>
- 26 <u>continuing education program during the calendar year must</u>
- 27 <u>involve an opportunity for interaction among Department</u>
- 28 surveyors, inspectors, investigators, and hospital personnel
- 29 <u>and representatives.</u>